

**Multi-Material Stewardship Western
WPP PMP Consultation Workshop June 11th, 2013 Meeting
Questions and Answers**

Submitted By	General Topic	Question	Response (Glenda Gies)
Wally Lorenz	Primary Packaging Definition	In your draft definition of primary packaging for household, can you explain to us what primary packaging is?	Primary packaging is the package that is around the product that is intended to be supplied to the resident. Secondary packaging would include packaging that combines individual units, like the wrapping around a flat of soft drink containers. An example of tertiary packaging is the box holding a case of product that you might purchase at a big-box store.
Wally Lorenze	Separating Residential from ICI Packaging	Where does the level of IC&I (industry, commercial, institutional) come into the separation of primary packaging in the IC&I?	It's always a challenge segregating household from ICI packaging for both stewards who have to report into MMSW, and also potentially for the collectors of packaging, especially depot collectors who may find it challenging to distinguish between a resident and a business that arrives at the depot. Stewards must differentiate when they report to MMSW between the packaging they supply that's ultimately intended to go to a household from packaging that is intended to go to a business or an institution. MMSW will be seeking to clarify in the data reported from municipalities the distinction between residential waste packaging and paper and ICI waste packaging and paper. It's a complex subject, but because this program is for household packaging and paper only,

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			it is a challenge that we must address.
Keith Matheson	Seasonal Residences	In your definition of commercial, why are cabin residences included as commercial? Our region includes lake land properties which are privately owned seasonal residences on leased land within the national park and in provincial parks.	Privately owned seasonal residences meet the definition of a household, even if that household happens to be located on land leased from a park. Material that would be coming from park activities, such as general use or overnight camping areas, is considered ICI.
Joanne King	Definitions of Stewards	Can you give examples of brand owners?	Brand owners are companies that produce many of the products that you're familiar with - Unilever, Procter and Gamble, Kraft, Wal-Mart. If the company owning the brand is resident in Saskatchewan, it is considered to be the obligated steward. If that company is not resident in Saskatchewan, then the company that imports the product into Saskatchewan for supply to a household is considered the obligated steward.
Derek Bell	Stewards Participating in MMSW	The legislation, as I understand it, defines who all the stewards are and gives the stewards the option of doing it on their own or working through an agency like MMSW. Can you tell us how many of the stewards in Saskatchewan are actually hooking up with MMSW and how many are going to go it on their own,	I don't have the number of stewards that will participate with MMSW as that is a work in progress. MMSW is not aware of any other agencies acting on behalf of stewards for waste packaging and paper, and I'm not aware of any individual company that's planning to implement their own plan. Any other agency would be obligated to consult

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		or if you have some expectations for how that's going to work?	with stakeholders to meet the requirements in the Regulations, as is MMSW. Hopefully you would hear through the consultation process if there is another agency or an individual company that is planning to submit a plan.
Sandra McArthur	MMSW Relationship with Municipalities	If a community is using someone like Loraas as a contractor, how would this be handled?	Under the Regulations, MMSW will have a relationship with municipalities and municipalities will decide how they will deliver their waste packaging and paper services. If they choose to hire a contractor, that's between the municipality and the contractor.
Phil Wrubleski	Steward de minimis	Is there any de minimis proposed in the plan?	Neither the Regulations nor the plan set out a de minimis. However, typically stewardship agencies like MMSW would implement an administrative de minimis to minimize the administrative burden, both for small stewards, as well as for MMSW. The level of de minimis has not been defined at this stage. The intention is to assess the range of stewards that would be obligated under this plan and select a de minimis that makes the most sense for both the small companies in Saskatchewan, as well as for MMSW.
Cali Scheitd	IC&I-generated	Is the used paper generated internally by	Where a company is generating waste

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	Waste Packaging and Paper (WPP)	SaskPower part of this or just paper that we send out through our business activities?	packaging and paper as part of its business operations, that's considered industrial, commercial and institutional (ICI) materials and is not part of this program. Where SaskPower delivers printed material or packaging to households, for example invoices, bills, flyers, promotional material, SaskPower would be an obligated steward.
Jules Folsy Lapointe	Steward Fees	Do we have an idea of the planned date for implementation of fees?	The launch date for this (Waste Packaging and Paper) WPP program has not been defined yet. We're soliciting comments from stakeholders as part of this consultation process on the appropriate launch date, given the various factors that need to be considered which I will discuss in the next part of the presentation.
Jules Folsy Lapointe	Steward Fees	Do we know payment periods? Will it be quarterly payments or yearly payments? Do you know when the first payment will be asked?	Payment periods have not been defined, although they are likely to be consistent with payment periods in the other provincial programs as part of the effort among the provincial programs for waste packaging and paper to harmonize the steward reporting process. As for the first payment, this is related to the program start date. We understand that stewards need to know the fees that they will be obligated to pay in advance of setting their next year budget.

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Joanne Fedyk	IC&I-generated Waste Packaging and Paper (WPP)	Is it the company that supplies blank paper to SaskPower that is the steward or the organization delivering printed paper to households?	SaskPower invoices and promotional material include the SaskPower brand which makes SaskPower the brand owner for that printed material.
Laurel Feltin	Municipalities as Stewards	If a municipality is sending out a newsletter to its ratepayers, then is the municipality considered a steward?	Yes, municipalities are considered stewards. In my experience in other jurisdictions, most municipalities fall under a de minimis threshold and only the very large municipalities would exceed a de minimis threshold, and typically only a small amount. The de minimis threshold will be determined before steward fees are set.
Emmanuel Pérignon	Steward Reporting	If we decide to go with MMSW, what is the timeline for reporting quantities?	The timeline for reporting quantities is part of the discussion around the program launch date. Before the program launches, MMSW will need the obligated stewards that are part of the MMSW program to report the quantity of packaging and paper they supply to Saskatchewan households. MMSW will then need to use the data from stewards on the quantity supplied to households together with MMSW's estimated year one costs to calculate steward fees. MMSW will need to notify steward of the fees so that stewards can include the cost of the fees in their next annual budget.

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			<p>There is a sequence of steps that will begin only after the province has approved the program. Presumably, the Ministry of the Environment will take some time to review the plan submitted on August 6. If they approve the plan, then MMSW will ask stewards to report, use that data to set fees, publish the fees so their stewards can budget and then set up the systems to collect fee payments and manage data reported by municipalities in order to be ready for program implementation.</p>
<p>Karen Robinson</p>	<p>Product Management Program</p>	<p>Can a steward submit a product management program by August 6th, 2013?</p>	<p>Whether your company is a voluntary steward or an obligated steward resident in Saskatchewan, you have two choices as a steward: to follow the requirements set out in Household Packaging and Paper Stewardship Regulations to submit a plan to the Ministry of the Environment by August 6th, or become part of MMSW's efforts to develop a plan to meet those requirements in that timeline.</p> <p>The Regulations are available through the MMSW website and also through the Ministry of the Environment website. The draft plan that has been developed by</p>

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			MMSW to meet the obligations set out in the Regulations is also available on the MMSW website so that stewards who are considering whether to be part of MMSW or develop a plan on their own can review both documents.
Samantha Gillies	Municipal Reporting Requirements	Have municipal contractors been contacted to ensure that any reporting requirements that may result from this implementation of this program are in place when the program launched?	We have not contacted municipal contractors to discuss the reporting requirements. The reporting requirements are set out in Appendix B of the product management program and I'm going to discuss them later in this presentation. We welcome your comments and your written submissions on the reporting requirements.
Wally Lorenz	Segregating IC&I from Residential WPP	The program design description excludes IC&I. Can you explain how IC&I in a comingled collection system will be dealt with?	We will go through a process with collectors, in this case Saskatchewan municipalities, to segregate, to the best of our collective ability, ICI WPP (Waste Packaging and Paper) from residential WPP. For example, on curbside collection routes, we would take the number of households on that route and the number of ICI locations on that route, and we would prorate to calculate the quantity that is assumed to be from the residential households, and use that quantity as the basis for payment. For depots, other

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			jurisdictions, for example Manitoba and BC, deduct a percentage of depot tonnes which are assumed to be from ICI sources before payments are calculated.
Wally Lorenz	Quantities of ICI WPP at Depots	When are you coming out with that proposed prorata that you're going to be using for either curbside or depot?	For curbside, it is not a factor but rather actual data on the number of residential stops and ICI stops on each curbside route which the municipality presumably would know. For depot, while it is useful to have data specific to Saskatchewan, given the lack of local data, MMSW may look to other jurisdictions for the percentages they are using for the quantity of ICI at depots in particular.
Sean McEachern	Identifying Stewards	Is the milk carton industry part of MMSW?	Milk cartons are considered packaging under this program. MMSW is still in the process of confirming stewards that will be part of the MMSW program. We have sent out notices for this workshop to a list of stewards that would include companies that market milk cartons. We are reaching out to the stewards of packaging and paper in Saskatchewan in an effort to ensure that they are informed about the regulations and informed about their options of either submitting a plan directly to the Ministry of the Environment or participating in

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			MMSW's plan.
Grant See	Program Materials	Are bound books excluded? Traditionally, schools and libraries dispose of bound books regularly. They are put into the recycling stream. Must we now refuse to accept this fibre and landfill or destroy the bound books?	Yes, under the Regulations, bound books are excluded. As well, schools and libraries are considered institutions, not households, so they are not part of this program. But you do not need to stop collecting bound books, they are just not part of the MMSW program. You can continue to operate other types of diversion programs outside of the MMSW program. You do not need to stop those programs in order to participate in MMSW's program.
Cali Scheitd	IC&I-generated Waste Packaging and Paper (WPP)	Just to be clear, SaskPower is considered the brand owner even if the company we purchase paper from is considered a steward?	We should continue this conversation offline so that I am sure I am clear about the sources of your paper, what you do with it and who you distribute it to. But, in general, where paper products are branded, the brand owner, if that brand owner is resident in Saskatchewan is the obligated party. If SaskPower is distributing printed paper to households with the SaskPower brand on it, SaskPower is the brand owner.
Isabelle Cergueira	Steward Obligation	Do you have to register with MMSW?	We will be asking stewards to register with MMSW as part of the steward reporting and steward contracting arrangements. That process will begin after the Ministry of the

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			Environment has approved the product management program, assuming that they do approve it, so that we can proceed with the steward reporting activities.
Nona Stronski	Municipal Funding	We have a contract with Loraas. Will the municipality be able to qualify for the rebate or a portion of the rebate to offset the costs for receiving the recyclable paper products and Lorass receive a portion as the processor of the products?	Under the Regulations, the program is intended to contribute up to 75% of the program net cost if the municipality is operating an efficient and effective program for the collection and recycling of waste packaging and paper. The funding is available to a municipality, or a municipality's designate. The arrangements between a municipality and its contractor are determined by the municipality.
Wally Lorenz	Steward Reporting	If the first importer is considered a steward and is required to report, then the brand owner needs to report as well?	No. There is a hierarchy: if there is a brand owner resident in Saskatchewan, they are the obligated party. Where there isn't a brand owner resident in Saskatchewan, then the company that imported the product for sale in Saskatchewan is the steward.
Wally Lorenz	IC&I-generated Waste Packaging and Paper (WPP)	In the case of SaskPower, if they are purchasing product from within the province, is SaskPower considered the brand owner?	SaskPower puts its brand on the paper it distributes to residents. Who they purchase the paper from is irrelevant because SaskPower has placed its brand on that paper.
Derek Bell	Municipalities as	I infer that the City of Regina itself may	Yes, both the City of Regina and the RM of

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	Stewards	well be a steward because it sends out utility bills and leisure guides. I also have a partnership with my brothers in a very tiny little farm in northeastern Saskatchewan and I get mailing from the RM (rural municipality) of Paynton, which has got their letterhead on it. I would presume, in theory, the same thing. But, do you have a cutoff for the amount of product that's produced to define a steward?	Paynton are considered brand owners of printed paper under the Regulations. There will be what I referred to earlier as an administrative de minimis, a threshold below which the requirement on the steward to register, report and pay fees is minimal. The threshold for the administrative de minimis has not been defined. As I said earlier, in other provinces, the administrative de minimis typically excludes smaller municipalities because the quantities generally are fairly small.
Derek Bell	Steward Obligation	How will all of these entities in Saskatchewan know whether they are legally obligated to be stewards or not? In fact, are you going to be looking for them or is it somehow the information is going to be published and people are going to have to figure it out for themselves?	It's a combination of all of those activities. I believe the Ministry of the Environment has published information at the start of this process to alert the stewards of packaging and paper in Saskatchewan that they are obligated under these regulations. MMSW is also making an effort to reach out to those that are likely to be obligated, and that effort will continue.
Lillian Canini	De minimus	Is there de minimis tonnage for the paper stewards?	There will be, but as I've discussed, the administrative de minimis has not been set. MMSW will be assessing the administrative de minimis over the coming months before the steward fees are set.

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Don Taylor	IC&I-generated Waste Packaging and Paper (WPP)	If an organization like SARM (Saskatchewan Association of Rural Municipalities) buys bulk, blank paper, as soon as we put our letterhead on it, it becomes our branded paper and we're responsible. If we don't put our brand on it, does the company we bought the paper from pay for the stewardship fee?	Blank paper is typically supplied to residents in a package with a brand on the package and the brand owner would be the obligated steward. When blank paper is supplied to companies like SaskPower or organizations like local governments, the buyer is a business or an institution and that purchase is outside of the WPP program because it is an ICI transaction – no fees will be paid to MMSW on that transaction. Only after SaskPower or a municipality puts its brand on the paper and distributes the printed paper to residents does the printed paper become household paper and SaskPower or the municipality becomes the brand owner of that printed paper.
Susan Lower	Publishing List of Stewards	Will MMSW publish on its website a list of registered stewards, including voluntary stewards?	Typically, agencies like MMSW publish the names of stewards that are part of their program. While MMSW is not at that stage of the Saskatchewan program, in other provinces, the producer agencies do make that information available, at least to other stewards, because they look to stewards to help identify any competitors that are not part of the program.
Sean	Municipal	Will MMSW top up a municipality's	It is not MMSW's intention to top up the

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McEachern	Funding	payment if it is short?	funding rates during the first two years when we are proposing to use Manitoba's data.
Wally Lorenz	Saskatchewan Representation on MMSW	There is a requirement in the Regulations for the Board of Directors to have sufficient Saskatchewan representation but you don't speak to that in the program plan at all. You speak about qualified individuals with expertise in the area of the program, but there's no reference to the requirement of representation from the Province of Saskatchewan.	The regulations require that the MMSW Board have Saskatchewan representation that satisfies the Minister. Currently there is representation on the MMSW Board from the Province of Saskatchewan.
Wally Lorenz	Municipal Funding	There is also a requirement in the Regulations that you're to recognize the municipal services that are being provided. While there is a section that speaks about collaboration with other agencies, there is no reference to collaboration with municipalities.	The relationship between MMSW and municipalities is defined in the Regulations. MMSW has an obligation to fund up to 75% of an efficient and effective program, to establish collector and processor policies and procedures, to require data from those municipalities in order to meet its reporting obligations. That relationship is described in the product management program. We are assuming that the municipal programs that are operating now can be part of this program, if they choose to be. I'm not sure if this is what you mean by collaboration.

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Samantha Gillies	Data call	What's the rationale behind not including a 0 to 999 population municipality in the data call?	By the data call I'm assuming you are referring to the accountants that will confirm the tonnage data that's been reported by municipalities and compile cost and revenue information. We are not excluding this size municipality as shown on Slide 60 which includes a category of 0 to 999.
Kelly Goyer	Using Manitoba Data	Regarding the temporary use of Manitoba costs per tonne in year one and two, for the largest centers, notably Saskatoon and Regina, is \$123 per tonne based on mature programs in Winnipeg, or would that be based on Winnipeg's year one and two costs adjusted for 2013?	It is based on Winnipeg's costs that were compiled as part of MMSM (Multi-Material Stewardship Manitoba) preparing their 2012 Annual Report, so it would be reflecting Winnipeg's program after a number of years of operation. The product management program being developed by MMSW is intended to fund up to 75% of an efficient and effective program. The programs in Winnipeg that have been operating for a number of years are more likely to be operating efficiently and effectively which is consistent with the intention of the Regulations to fund up to 75% of efficient and effective programs.
Kelly Goyer	Using Manitoba Data	I just would like to note that there is a significant difference between a mature program and year one and year two of a program. We're still waiting for a clear definition of what efficient and effective	As the year one and two funding is proposed to be \$92 per tonne, are your costs more than \$300 a tonne?

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		means. The year one and two funding represents roughly a third of the City of Saskatoon's costs. We have looked at programs across Canada and know we are among some of the lowest.	
Kelly Goyer	Using Manitoba Data	Yes, roughly \$300 a tonne.	
Wally Lorenz	Using Manitoba Data	Since bridge funding started in this province in 2004, we've been reporting to qualify for the funding. So there has been reporting of tonnages; but not costs. Based on reports from the region that I represent, our costs are more like \$450 to \$500 a tonne. Manitoba programs benefit from beverage container revenue, which Saskatchewan programs don't have. Have you adjusted the Manitoba costs for the beverage container revenue?	Manitoba has a fee on beverage containers and the beverage container program operates in conjunction with MMSM (Multi-Material Stewardship Manitoba).
Wally Lorenz	Using Manitoba Data	The 2012 data call was somewhat similar to the 2010 data call. The Association of Regional Waste Management Authorities of Saskatchewan with the Waste Reduction Council ran a data call in 2004, '05 and '06, and those numbers are all fairly consistent. To use auditors rather than a full-fledged data call is	I've been involved in doing data calls for many years and, in my experience, the accountants will deliver more reliable data than having different people involved in compiling the data. When you send out accountants, you know that all of the data you're getting back is comparable, because it's all being pulled by the same group of

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		unfair as we need a full report for at least two to three years until we get some consistency of the Saskatchewan numbers.	people. This is not the case in a data call where you could have hundreds of municipal staff involved in deciding what is in or out of the number. I think we are in agreement that having a robust data set on which to base the funding for Saskatchewan municipalities is critical. The problem is we don't have it today. The MMSW Board has proposed a process that involves using data that has been compiled for more than 10 years that represents efficient and effective programs as the starting point while MMSW compiles Saskatchewan-specific data.
Wally Lorenz	Municipal Reporting	With the requirement of the reporting through Appendix B, there is quite a detailed level of reporting that's going to be required by the municipalities. It's almost like a data call.	The reporting set out in Appendix B is for tonnes, not costs. Tons typically come from weigh scale tickets, so it is more straightforward than trying to pull costs out of general ledgers.
Wally Lorenz	Municipal Funding	After the audits have been done, there is an ability to claw back if the data are incorrect. Will funding be clawed back for effectiveness and efficiencies as well?	Only if the data are incorrect. If the population that determines your funding category or reported tonnes on which payments are based are determined to be incorrect as a result of the audit.
Wally Lorenz	Municipal Funding	If the calculation is incorrect and there's money owing to that municipality or that region, are they reimbursed?	You are welcome to make that suggestion. We're trying to ensure accurate population data so that each municipality is in the

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			proper population group for funding and we need accurate reporting of tonnes collected.
Colleen Yates	Service Area for Depot	When you're considering the population, are you just considering the population within the corporate limits? People from a rural area may be using a depot as well.	The population of the service area for curbside is contained and defined by the service area boundary. The service area for a depot may be quite large if it's servicing folks that are driving into that depot.
Roberta Engel	Using Manitoba Data	Do the Manitoba data and the audit reports follow the same guidelines as in Appendix C for costs?	Yes, they are consistent.
Roberta Engel	Program Costs	To echo Saskatoon's comment, the City of Regina's cost is also around \$300 per tonne, so I'll submit that in writing just for your information.	Thank you.
Sean McEachern	First Nations	Are First Nations considered municipalities? What impact will First Nations communities have on the program, and were First Nations communities consulted?	We attempted to reach out although it is challenging to ensure that we have successfully reached First Nations. The plan assumed that First Nations deliver services to their residents in the same way that municipalities deliver services to their residents, and therefore, if there's a First Nations community that is providing waste packaging and paper services, they would be eligible under this program.

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Karen Dela Rosa	Border Municipalities	We are on the Saskatchewan and Alberta border and are currently submitting our tonnages to SUMA (Saskatchewan Urban Municipalities Association) for both sides of the city. Will that change with this new program?	The MMSW program is for Province of Saskatchewan and is limited by the provincial boundaries. Where we've been working with population data for Saskatchewan, we have used the population in Saskatchewan for any communities that straddle a border.
Eveline Xia	Program Materials	Will empty paint cans be captured under your program? They're currently covered by Product Care's Paint Stewardship Program.	Paint stewardship, paint containers are not specifically mentioned in the Saskatchewan regulation for paint stewardship. While we know that Product Care collects paint cans, we have assumed that, because paint cans are not specifically referenced in the paint stewardship regulation, paint cans are part of the WPP program. But we should have a conversation between MMSW and Product Care Association.
Joanne Fedyk	Using Manitoba Data	In Manitoba, beverage containers are collected by municipalities as part of their regular program for the most part. The mix of material collected is different in Manitoba from what it is in Saskatchewan, for example aluminum and PET are high value materials. Have you adjusted Manitoba's costs to remove those revenues, given that Saskatchewan municipalities won't have	The numbers have not been adjusted for commodity differences between Manitoba and Saskatchewan. At the moment, we have limited data on which to make those adjustments, but we welcome your comments if you have suggestions.

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		access to that revenue?	
Joanne Fedyk	Deposit Containers	Saskatchewan municipalities will not be collecting aluminum.	Aluminum is used for non-beverage packaging, although the quantities are less than for beverage containers. Also, in other provinces with a deposit system for beverage containers as well as packaging and paper collection systems, data suggest that there's a surprising amount of deposit material remaining in the curbside and depot materials. So there is likely to be some aluminum, but how much is unknown.
Joanne Fedyk	Deposit Containers	<p>True. Processors separate the deposit containers for the deposit value.</p> <p>I'm just a bit concerned about efficient and effective programs. Right now we're saying an efficient and effective program is as they do it in Manitoba. I'm hoping that if the data from Saskatchewan, when it is available, is higher, it may just be that's what it's like here. We are different provinces. We have very different geographies, and I'm worried that we're always going to hold whoever is cheaper up to the standard to say, well, they're more efficient and effective because they can do it cheaper.</p>	Other jurisdictions are attempting to define efficiency and effectiveness and it's an ongoing discussion.

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Emmie Leung	Program Funding	When does your program funding start?	After this question period, the next few slides in the presentation will discuss the program launch date. MMSW has not proposed a launch date but has been considering options. So, we have some slides that raise some issues around the launch date and we are asking for stakeholders who are planning to submit written comments to give us their thoughts.
Emmie Leung	Waste Packaging and Paper Stewardship Plan	When are you going to have the full program plan available? Running the program depends on frequency of collections, for example, once-a-month collection would be a lot more efficient.	The draft product management program document is intended to address the requirements of The Household Packaging and Paper Stewardship Regulations for the document when submitted to the Minister. Collection frequency is a municipal decision. MMSW is providing funding but it is a municipality's decision on how they want to deliver waste packaging and program services to their residents; whether they want to operate a depot, whether they want to operate curbside services, whether they want it to be weekly or biweekly, whether they want it to be single stream or multi-stream. The funding is available to them to offset the most efficient and effective way for them to deliver that service.

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Wally Lorenz	Municipal Funding	Once we've gone through the two years of determining our tonnages and our costs, is that when you will be setting the benchmark for effectiveness and efficiency? Will it be measured by kilograms per household or cost per kilogram per household?	I can't predict the conversation that will happen after there are Saskatchewan data available from the first two years of the data compilation process but, in my experience you assess that data in relation to the characteristics of the programs for which that data are relevant. When we have compiled data on programs in other jurisdictions, the data tend to vary quite significantly for different services, different municipalities. Typically, programs start with a broad range of costs, and the producer agencies work with the municipalities to identify how those costs can be improved over time, how the commodity revenue can be improved over time, how the services can be delivered more efficiently and effectively. This is not an overnight exercise, it's an ongoing partnership between the stewards and the municipalities to achieve the most efficient and effective program service delivery that's possible given the various characteristics of the service area.
Wally Lorenz	Municipal Funding	So there isn't a given benchmark, this is going to be somewhat arbitrary from operation to operation. Analysis is going to take place but, because the	Perhaps not individually, but there may be categories. There will be groups of municipalities based on characteristics. We've chosen population for the first

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		demographics are so different, the cost of transportation is so different, it may vary and change and they will be addressed individually?	funding formula in part because that's what's been used in Manitoba. But if you look at the different jurisdictions that base their funding on efficiency and effectiveness, they use different measures. Ontario uses a different measure for efficiency and effectiveness than Manitoba. This will be a conversation that occurs between MMSW and Saskatchewan municipalities probably through the Advisory Committee.
Al Heron	Municipal Funding	Is the support industry gives to municipalities the same across Canada?	It's 75% in Saskatchewan, 80% in Manitoba and 50% in Ontario. In Quebec it started at 50% and it's gradually increasing to 100%. BC started at full EPR. The contribution from stewards, the role of stewards and the relationship between stewards and municipalities varies depending on the legislation under which the steward responsibility program has been developed. In Saskatchewan, it's 75% funding for an efficient and effective program.
Al Heron	Municipal Funding	If a municipality requires some capital equipment, is there any assistance in that area?	No, the funding formula is intended to include operating costs and amortized capital. If you refer to the definition of municipal costs in one of the appendixes to the plan, it includes amortized capital.

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Unknown	Depots	If a municipality uses depots, how do we stop businesses from using the depot?	You don't need to stop businesses from using depots if you would like to continue to manage the ICI materials. You can continue to accept both residential and ICI waste packaging and paper and attempt to keep it separate on the depot site so that it's only the residential waste packaging and paper that's reported to MMSW. Or you can continue to allow the residential and the ICI waste packaging and paper to be blended, and MMSW will deduct a percentage for ICI before the funding payments are made. Or you can attempt to distinguish between a resident and a business and prevent the business from using the depot, if you wish.
Kelly Goyer	Municipal Funding	When will the funding formula itself be ready, and when can we see that?	The funding formula in the revised table on the previous slide is the proposed funding that would be available to Saskatchewan municipalities for the first two years of this program. Municipalities would report tonnes collected and the tonnes reported would be multiplied by the amount in the right-hand column of that previous slide, depending on which population category the municipality falls into, to yield the funding that would be paid to the municipality.

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Heather Barker	Non-WPP in Recycling	How will the costs of materials which cannot be recycled but end up in curbside blue boxes be determined? Who will be responsible for payment of these costs?	I'm assuming you're referring to items that are not waste packaging and paper that are placed by residents into the waste packaging and paper collection system in error. We have proposed in the collector and processor policies and procedures that a threshold of no more than 3% of non-PPP items in the PPP collection system. We will monitor through composition audits the quantity of non-WPP (waste packaging and printed paper) in the collection. The intention is for MMSW to fund the management of waste packaging and paper, not to fund other items that are placed into that collection system incorrectly by residents. Every curbside and depot collection system receives some unacceptable materials. 3% is a conservative and reasonable allowance. If the quantities exceed 3% on a regular basis, the material is not waste packaging and paper and would not be eligible for funding.
Derek Bellow	Municipal-MMSW Agreements	Will there be some form of legal relationship between MMSW and either the stewards or the municipalities? In other words, will there be contracts involved or just a form to be completed?	We expect that there will be an agreement between MMSW and the municipalities that wish to be part of this program.

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Unknown	Municipal Reporting	We have curbside service provided by a contractor. Will we now have to obtain information from that contractor regarding how much revenue they receive for the recycled material even though we don't receive any of that revenue?	Yes. The Regulations require that MMSW report the quantity of commodity revenue to the Ministry of the Environment, which means that MMSW will require that municipalities report that information to MMSW and municipalities will require that information from their contractors. There's a domino of information that needs to exchange hands; from your contractor to you, from you to MMSW, and from MMSW to the Ministry of the Environment.
Jason Chorneyko	MMSW	When did the concept of a multi-material recycling program morph into the multi-material stewardship western program that is limited to household-generated waste packaging and paper?	The Household Packaging and Paper Stewardship Regulations are specific to packaging and paper from households, and that it is the obligation that MMSW is to address in the product management program.
Jason Chorneyko	Primary Packaging	If I understand the program correctly, the box of cereal you purchase from the grocery store is eligible for the program; however, the carton that the grocery store receives the cereal in is not eligible. As the same company is responsible for both streams of waste, keeping track of the different streams is going to be a bureaucratic and logistical nightmare that will increase costs and decrease	That is correct, assuming that the carton, the large corrugated box that might contain multiple individual boxes of cereal, remains with the retail store. It is the retail store's responsibility to manage the carton as it is considered industrial, commercial and institutional waste packaging and paper and is excluded from this program. If the collection contractor that is providing service to curbside households is also

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		efficiencies in local programs.	picking up from the grocery store on the same collection route, then, there are data management problems to overcome, because this program is for household waste packaging and paper only, and not for materials generated from industrial, commercial and institutional sources.
Colleen Yates	Municipal Funding	About three years ago there was a number of about \$10 million kicked around as a funding cap. Is there any discussion of a cap? If you operate a sort of effective, sort of efficient program, do you get 30% funding, or is it all-in or all-out?	<p>A program that is not efficient and effective would potentially receive the same funding amount per tonne as an efficient and effective program. The inefficient program can use that funding to offset a portion of its higher costs while the efficient program can use that funding to offset most or all of its lower costs. You don't have to reach an efficiency and effectiveness threshold before you're eligible for funding. You may just receive a smaller proportion of your costs if your program is not efficient and effective.</p> <p>With respect to a funding cap, I think it was a preliminary estimate. There has been no proposal from MMSW to implement a cap. Rather, there has been a proposal to fund based on dollars per tonne for the quantities of waste packaging and paper collected by municipalities. The total</p>

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			funding will depend on the number of municipalities that choose to participate in this program, the quantity collected, the efficiency and effectiveness of the programs and the funding formula rates.
Wally Lorenz	Municipal Reporting	For the greenhouse gas emissions modeling, you talk about modifying the data to be collected by the municipalities. That data may be collected from the municipal operation as well as contractors. This could be quite onerous. How is that whole process intended to be put together? Will there be some level of training?	Because we recognize the aspects that you've raised, we've proposed to develop the model over the first three years. Once the model has been designed, we will be able to identify the data that need to be collected so that MMSW can have a conversation about how to compile that data - from municipalities, from municipalities' contractors, are there surrogates available.
Wally Lorenz	Municipal Reporting	Is there a requirement of reporting a certain level of data from Saskatchewan Environment?	The Regulations require greenhouse gas emissions modeling and to do modeling you need data. It's been an assumption in drafting the plan that municipalities will be a source of some of the data required to populate the model.
Arlene Franko	Municipal Funding	Will the auditors be reviewing for accurate costs, i.e., if municipalities pay collectors, will the collectors' actual costs be considered?	By collectors, I assume you mean contractors that have been hired by municipalities. Typically we assume that where a municipality has hired a contractor, the municipality has done so using a competitive procurement process, as

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			municipalities are subject to procurement requirements, and therefore the contractor's invoiced costs are considered to be the municipality's costs.
Samantha Gillies	Municipal Population	Will the program use census population info or actual population, as census population stats seem inaccurate?	We are using Stats Can data as the available source of population data for Saskatchewan municipalities. As part of establishing relationships between MMSW and municipalities, we will be confirming the number of households as part of that annual reporting; the number of households being served by curbside, the number of households being served by depots, and the service area in order to confirm the population data that would be used to put a municipality into a population category.
Gary Garland	Steward Free Riders	How will MMSW assign costs related to free riders - stewards who are obligated who have not been identified and are not part of this program?	The issue of free riders is of concern to all stewardship organizations. Certainly MMSW, like other producer agencies, will make their best efforts to identify all obligated stewards. But we do know that there are certain categories of waste packaging and paper, and magazines is one of them, where identifying the obligated steward is challenging. Some magazines travel through the mail from outside of Saskatchewan to residents in

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			<p>Saskatchewan. As we are not proposing to treat an individual resident as a first importer, there are challenges with free riding in the magazine category. It is a problem that's being discussed by all of the packaging and printed paper programs across Canada. The effort to solve this problem is ongoing.</p>
<p>Joanne Fedyk</p>	<p>Program Materials & Fees</p>	<p>There will be fees on packages that we can't currently recycle. Is it left to the municipality to decide which items they're going to recycle? Can you comment on product mix?</p>	<p>The list of packaging and paper to be included in a municipal program is a municipal decision. However, all types of packaging and paper covered by the Regulations are included in this program and will have fees set and all stewards of the full range of packaging and paper, both currently recyclable and not recyclable, will have payment obligations to MMSW.</p> <p>In other jurisdictions, the fees are typically set using a methodology that shares the cost to manage the types of waste packaging and paper that are collected across all of the stewards, including those whose products are not currently recyclable. Often there is an additional fee or additional allocation of costs to the stewards of unrecyclable packaging to reflect the fact that they are currently a</p>

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			problem in the system. The methodology to allocate costs to stewards for Saskatchewan has not been determined yet.
Joanne Fedyk	Program Materials & Fees	Sounds like a good approach to me.	
Cheryl Dodds	Municipal Reporting	Will individual municipalities belonging to a regional waste authority be reporting on their own or will Regional Waste Authorities be reporting on their behalf?	That decision rests with the municipalities and the regional waste authorities. The Regulations reference a municipality's designate. A regional waste authority could be considered as a municipality's designate.
Kelly Goyer	Municipal Funding	If the funding formula is based on a cost per tonne, how is that formula going to account for changes in the residential recycling mix? We're seeing a drop in fiber tonnages and our costs conceivably could stay level while the tonnages go down as volumes go up.	Typically, producer agencies undertake composition audits of the collected materials. MMSW would look to its municipal partners for access to the curb, for example, for composition audits so that we know what is changing in the mix of materials, because that informs not only our understanding of the costs and the cost drivers for your collection system, but it also informs how MMHSW will allocate costs to stewards.
Jennifer Blair	Letter of Intent	Does the written submission mean a Letter of Intent to join MMSW? Is there a deadline to submit a Letter of Intent?	MMSW is not asking obligated stewards in Saskatchewan to submit a Letter of Intent at this time. By written submissions, I

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			<p>mean comments from stakeholders, municipalities, stewards or others, on the Draft Product Management Program that was posted on June 4th. MMSW will be in touch with stewards over the coming months about reporting and agreements.</p>